

Message Text

CONFIDENTIAL

PAGE 01 STATE 142648
ORIGIN AID-31

INFO OCT-01 EA-10 ISO-00 EB-08 IO-13 OIC-02 SP-02 L-03
TRSE-00 /070 R

DRAFTED BY EA/EP:AGEBER/AID/ASIA:HPETREQUIN:SRP
APPROVED BY AID/ASIA:MADLER
EA:EHEGINBOTHAM

-----085741 061822Z /53

R 061630Z JUN 78
FM SECSTATE WASHDC
TO AMEMBASSY MANILA

C O N F I D E N T I A L STATE 142648

E.O. 11652: GDS

TAGS: ASEAN

SUBJECT: US/ASEAN DEVELOPMENT COOPERATION PROJECTS

REF: MANILA 8836

FROM ADLER, ACTING, AID/AA/ASIA AND HEGINBOTHAM, EA/DAS
TO CODY

1. WE APPRECIATE THOUGHTFUL QUESTIONS RAISED IN REFTEL WHICH FOCUSSES ATTENTION ON A NUMBER OF ISSUES WHICH NEED TO BE RESOLVED WHEN WE BEGIN IMPLEMENTATION OF A REGIONAL AID PROGRAM.
 2. AS YOU WILL UNDOUBTEDLY REALIZE THESE QUESTIONS HAVE ALSO OCCURRED TO US. THAT YOU HAVE NOT YET RECEIVED ANY GUIDANCE ON THE SPECIFIC QUESTIONS RAISED IS PRIMARILY DUE TO THE DIFFERENCES BETWEEN YOUR AND OUR PERCEPTION AS TO WHERE WE STAND IN THE PROCESS OF DEVELOPING A REGIONAL AID PROGRAM WITH AND FOR ASEAN. IN REFTEL YOU
- CONFIDENTIAL

CONFIDENTIAL

PAGE 02 STATE 142648

SUGGEST THAT "THE PROCESS HAS NOW REACHED THE POINT WHERE IT APPEARS THAT DECISIONS ON SPECIFIC PROJECTS ARE GOING TO BE MADE AT THE PROPOSED JULY 7-8 MEETING OF TECHNICAL EXPERTS. THE APPROVED PROPOSALS WILL THEN BE PRESENTED FOR FURTHER CONSIDERATION AND APPROVAL AT THE PROPOSED

AUGUST 3-4 MINISTERIAL LEVEL MEETING IN WASHINGTON."

AS WE HOPED TO MAKE CLEAR IN STATE 124581, WE VIEW JULY 7-8 MEETING AS BEGINNING OF PROCESS THROUGH WHICH WE CAN IDENTIFY PROJECTS ON WHICH WE WILL BE ABLE TO COOPERATE WITH ASEAN. WHILE WE ARE READY TO MOVE AS EXPEDITIOUSLY AS POSSIBLE, WE DOUBT THAT WE WILL BE IN A POSITION TO GO MUCH BEYOND ANNOUNCING AT THE TIME OF THE MINISTERIAL MEETING OUR READINESS, AT LEAST IN PRINCIPLE, TO UNDERTAKE SOME OF THESE PROJECTS SUBJECT TO OUR NORMAL PROCEDURAL REQUIREMENTS.

3. WE HAVE NOT YET RECEIVED THE REVISED "PROPOSALS" BUT WE AGREE THAT AT LEAST SOME OF THE PAPERS PRESENTED TO US BY THE GOP ARE "SKETCHY". WE RECOGNIZE THAT WE MAY HAVE TO ENGAGE IN INTENSIVE DISCUSSIONS TO FORM AND SHAPE THESE PROJECT PROPOSALS BEFORE WE CAN APPROVE THEM FOR IMPLEMENTATION.

4. BECAUSE WE HAVE BEEN DEALING SO FAR IN GENERALITIES, WE HAVE FELT THAT WE CANNOT EFFECTIVELY ADDRESS THE SPECIFIC ISSUES OF ORGANIZATION, ADMINISTRATION AND IMPLEMENTATION WHICH YOU HAVE RAISED. FOR THE SAME REASON WE HAVE NOT YET FELT THAT THE BILATERAL AID MISSIONS COULD BE CALLED UPON TO MAKE A MAJOR CONTRIBUTION. WE CAN ASSURE YOU, HOWEVER, THAT THEY WILL BE APPROPRIATELY CONSULTED AT THE RIGHT TIME.

CONFIDENTIAL

CONFIDENTIAL

PAGE 03 STATE 142648

5. FROM THE OUTSET OF OUR DIALOGUE WE HAVE TRIED TO CONVEY TO ASEAN THAT OUR PREFERENCE IS TO HAVE WHATEVER REGIONAL ACTIVITIES WE UNDERTAKE MEET THE SAME NEW DIRECTIONS CRITERIA AS BILATERAL PROJECTS. OBVIOUSLY THE FORMER WILL BE IN MUCH THE SAME AREAS WHERE COLLECTIVE EFFORT OR COLLABORATION IN ADDRESSING COMMON REGIONAL PROBLEMS WILL HAVE A MULTIPLIER EFFECT ON ONGOING NATIONAL EFFORTS. AID/ASEAN DEVELOPMENT COOPERATION WILL BE DESIGNED TO SUPPLEMENT RATHER THAN SUPPLANT BILATERAL PROJECTS. WE HAVE PREVIOUSLY INDICATED TO ASEAN THAT IN SOME INSTANCES WE CAN BUILD ON SUCCESSES ACHIEVED IN BILATERAL PROGRAMS BY EXTENDING THOSE ACTIVITIES TO THE REGION, E.G. FAMILY PLANNING IN INDONESIA, RURAL HEALTH DELIVERY SYSTEMS IN THAILAND, RURAL ELECTRIFICATION IN THE PHILIPPINES. ALSO, MANY OF THE REGIONAL SEAMEO PROJECTS PREVIOUSLY FUNDED BY RED NOW CONSTITUTE AN IMPORTANT RESOURCE AVAILABLE IN THE REGION WHICH WE HOPE CAN BE UTILIZED TO BENEFIT ASEAN. WHILE WE WANT TO BE RESPONSIVE TO ASEAN REQUESTS IN THE FIRST INSTANCE WE HOPE TO BE ABLE TO SHAPE A PROGRAM WHICH RECOGNIZES THE AVAILABILITY OF THESE EXISTING RESOURCES.

6. REGARDING YOUR NEXT TO LAST PARAGRAPH WE WOULD LIKE TO POINT OUT THAT DEVELOPMENT COOPERATION WAS PLACED ON THE AGENDA OF THE SEPTEMBER MEETING OF US-ASEAN IN MANILA BY THE ASEAN SIDE AND THAT THEY HAVE PRESENTED US AT THAT TIME WITH A PAPER WITH A LONG LIST OF REQUESTS. YOU MUST BE ALSO AWARE OF NUMEROUS INDICATIONS SINCE THEN IN WHICH VARIOUS HIGH RANKING GOVERNMENT OFFICIALS OF ASEAN MEMBERS HAVE BEEN PRESSING FOR "CONCRETE RESULTS" TO EMERGE FROM THE WASHINGTON MEETING. IT IS OUR POLICY TO BE IN A POSTURE OF RESPONDING TO ASEAN REQUESTS. WE ARE VERY MUCH AWARE, ALSO FROM THE EXPERIENCE OF OTHERS, THAT THERE WILL BE PROBLEMS OF COORDINATION AND IMPLEMENTATION. NEVERTHELESS, OTHER DONORS HAVE OVERCOME
CONFIDENTIAL

CONFIDENTIAL

PAGE 04 STATE 142648

THESE PROBLEMS WITH PATIENCE AND WE HOPE WE CAN DO AS WELL.

7. WE WILL BE PREPARED TO DISCUSS WITH YOU ANY AND ALL THESE QUESTIONS DURING YOUR CONSULTATIONS IN WASHINGTON.

VANCE

CONFIDENTIAL

NNN

Message Attributes

Automatic Decaptioning: X
Capture Date: 01 jan 1994
Channel Indicators: n/a
Current Classification: UNCLASSIFIED
Concepts: REGIONAL ORGANIZATIONS, FOREIGN ASSISTANCE PROGRAMS
Control Number: n/a
Copy: SINGLE
Draft Date: 06 jun 1978
Decaption Date: 01 jan 1960
Decaption Note:
Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 20 Mar 2014
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1978STATE142648
Document Source: CORE
Document Unique ID: 00
Drafter: AGEBER/AID/ASIA:HPETREQUIN:SRP
Enclosure: n/a
Executive Order: GS
Errors: N/A
Expiration:
Film Number: D780236-0638
Format: TEL
From: STATE
Handling Restrictions: n/a
Image Path:
ISecure: 1
Legacy Key: link1978/newtext/t19780690/aaaaczqr.tel
Line Count: 143
Litigation Code IDs:
Litigation Codes:
Litigation History:
Locator: TEXT ON-LINE, ON MICROFILM
Message ID: 9bd5e390-c288-dd11-92da-001cc4696bcc
Office: ORIGIN AID
Original Classification: CONFIDENTIAL
Original Handling Restrictions: n/a
Original Previous Classification: n/a
Original Previous Handling Restrictions: n/a
Page Count: 3
Previous Channel Indicators: n/a
Previous Classification: CONFIDENTIAL
Previous Handling Restrictions: n/a
Reference: 78 MANILA 8836
Retention: 0
Review Action: RELEASED, APPROVED
Review Content Flags:
Review Date: 04 may 2005
Review Event:
Review Exemptions: n/a
Review Media Identifier:
Review Release Date: n/a
Review Release Event: n/a
Review Transfer Date:
Review Withdrawn Fields: n/a
SAS ID: 2472231
Secure: OPEN
Status: NATIVE
Subject: US/ASEAN DEVELOPMENT COOPERATION PROJECTS
TAGS: EAID, XC, US, ASEAN
To: MANILA
Type: TE
vdkgvwkey: odb://SAS/SAS.dbo.SAS_Docs/9bd5e390-c288-dd11-92da-001cc4696bcc
Review Markings:
Sheryl P. Walter
Declassified/Released
US Department of State
EO Systematic Review
20 Mar 2014
Markings: Sheryl P. Walter Declassified/Released US Department of State EO Systematic Review 20 Mar 2014